

Shadow Authority

Bournemouth, Christchurch and Poole Shadow Overview and Scrutiny Committee

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Report Subject	Overview and Scrutiny Headline Report
Meeting date	6 March 2019
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Status	Public
Classification	For consideration and recommendation
Key Decision	No
Executive summary	<p>This report provides an overview of the current and recent scrutiny priorities across the BCP area. Information has been requested by the Shadow Overview and Scrutiny (O&S) Committee, and provided by all O&S bodies of preceding authorities.</p> <p>Members of this Committee are asked to consider the report and Appendices 1a-1j, and provide comment as appropriate for submission with the preceding authorities' information to the new BCP Overview and Scrutiny (O&S) function.</p>

	The purpose of this exercise is to ensure that there is a mechanism for the BCP O&S function to be informed of work within previous councils, avoid duplication, ensure areas of current monitoring are not overlooked and new priorities can be established in an informed way taking account of previous scrutiny activity in the BCP area.
Recommendations	That the Shadow Overview and Scrutiny Committee considers, comments on and approves Appendix 1 of this report for submission to the new BCP Overview and Scrutiny function.
Reason for Recommendations	This report will assist the Overview and Scrutiny function in the new BCP Council to understand the key overview and scrutiny issues across the BCP area and to effectively prioritise its work.

Background detail

1. At its meeting in September 2018, the Bournemouth, Christchurch and Poole (BCP) Shadow Overview and Scrutiny Committee discussed and agreed that it could add value by co-ordinating information on current scrutiny priorities within the BCP area, for passing to the BCP Council upon its establishment in April 2019. The Shadow O&S Committee agreed to invite reports from all O&S bodies of the three preceding councils of Bournemouth, Christchurch and Poole, in order to provide opportunity for these O&S bodies to set out current work priorities and recent work undertaken. Preceding authorities have also been asked to identify potential training needs for the new authority. In this way, the Shadow O&S Committee will act as a conduit for the passing of information to the new BCP O&S function which will be able to use this information to inform its work planning and O&S training plan.

Consultation

2. All O&S bodies of preceding authorities have agreed reports outlining activity in their own area of work, with relevant Officers and the Chairman contributing to a an initial report which was discussed and signed off by members at O&S Committee meetings throughout January and February 2019. The reports are attached at Appendix 1 of this report.

Options

3. Shadow O&S Members are asked to consider Appendix 1 and approve the information for submission to the BCP Overview and Scrutiny function. Members may wish to comment on what they consider to be immediate priorities for the new O&S function. There is no requirement for the Shadow Authority to undertake this work, the purpose of it is to provide the BCP O&S function with a helpful source of information to allow O&S members to effectively prioritise work in a timely way and ensure a smooth transition of scrutiny activity from the preceding authorities.

Summary of Finance and Resourcing Implications

BCP Council O&S resources can be most effectively targeted if the function is provided with a full outline of current scrutiny priorities across the BCP area.

Summary of Legal Implications

N/A

Summary of Human Resources Implications

N/A

Summary of Environmental Impact

N/A

Summary of Equalities and Diversity Impact

N/A

Summary of Risk Assessment

Any current areas of significant concern or identified risks, in the view of preceding authority scrutiny bodies, may not be known by the new BCP authority scrutiny function if the information is not passed to the authority using this mechanism.

Background Papers

None

Appendices

Appendix 1 containing O&S headline reports from the following bodies:

Bournemouth Borough Council

Appendix 1a – Children's Services Overview and Scrutiny Panel

Appendix 1b – Community Overview and Scrutiny Panel (to follow main report by separate circulation).

Appendix 1c – Corporate Services Overview and Scrutiny Panel

Appendix 1d – Environment and Economy Overview and Scrutiny Panel

Appendix 1e – Health and Adult Social Care Overview and Scrutiny Panel

Christchurch Borough Council

Appendix 1f – Scrutiny and Policy Overview Committee

Borough of Poole

Appendix 1g – Business Improvement Overview and Scrutiny Committee

Appendix 1h – People Overview and Scrutiny Committee (Children and Young People)

Appendix 1i – People Overview and Scrutiny Committee (Health and Social Care)

Appendix 1j – Place Overview and Scrutiny Committee

Headline Report to the Shadow Authority Overview and Scrutiny Committee

Panel/Committee: Bournemouth Children's Services Overview and Scrutiny Panel

Committee/Panel's main terms of reference:

- Children and Young People
- Children's Social Care
- Community Learning and Engagement
- Youth Offending Team

Main topics recently considered:

- Home Education – Including safeguarding implications and reasons for the recent rise in numbers.
- Young Carers - re-introduction of Bournemouth Young Carers Project into Bournemouth Borough Council – development opportunities
- Transitions Service – support for young people moving into adulthood – service changes
- Care Leavers Service – following the Ofsted Inspection
- Ofsted Inspection Outcome
- General Child Health Issues

Issues being monitored:

- Ofsted – Post Inspection Improvement Plan – Small working group currently monitoring the actions arising from the recent Ofsted inspection.
- Mental and Emotional Health of Children and young people
- Independent Review Officers – annual reports
- Special Educational Needs and Disability Policy – financial implications
- Aspire Adoption Service – continuous biannual performance monitoring
- Corporate Parenting Panel – quarterly reports
- Performance Monitoring -
- Youth Justice Report – annual scrutiny prior to Council

Suggested areas for future scrutiny:

- Needs and Disabilities (SEND) Transport Policy – Including impact of post Special Educational 16 provision
- Child Exploitation – including criminal and sexual exploitation
- Pupil Place Planning - secondary schools and new free school
- Local Offer
- Post 16 – Functional Skills Issues
- Resource for Under 25's
- Development of New Resource for 16 - 25 year olds with complex needs
- Children's Health – to include the following areas identified by the Panel:

- Integrated Community Children's Health Services Review
- Antenatal health care
- Children's dental health with focus on prevention
- Vaccination programme for children in care

Suggested areas for Member training:

- Dedicated Schools Grant – High Needs grant impact
- Corporate Parenting and LAC Virtual School
- Safeguarding – new local arrangements – Scrutiny's role
- Education and Academies – the role of scrutiny

Headline Report to the Shadow Authority Overview and Scrutiny Committee

Panel/Committee: Corporate Services Overview and Scrutiny Panel

Committee/Panel's main terms of reference:

The Corporate Services Overview and Scrutiny Panel deals with the following areas of responsibility:

- Corporate and Commercial
- Customer Services
- Legal and Democratic
- Strategic Finance
- Corporate Communications
- Property Services

Main topics recently considered:

- Shared Services including Governance Arrangements
- Hotel Development adjacent to the BIC
- Bournemouth Asset Investment Strategy/Specific asset purchase opportunities
- Customer Services
- Scrutiny of Medium Term Financial Plan

Issues being monitored:

- Budget monitoring including Medium Term Financial Plan
- Capital Strategy and Corporate Asset Management Plan

Suggested areas for future scrutiny:

- Customer services for the new authority
- Communication strategy for the new authority
- Budget monitoring for the new authority and long term MTFP
- Asset Investment Strategy for the new BCP authority

- Newly acquired properties for temporary accommodation and how they are reflected in the Council's accounts.
- Review of Seascope Group Limited Companies performance and plans

Suggested areas for Member training:

- General training in respect of Corporate Services functions in the new authority
- Skills training for scrutiny of the budget

Headline Report to the Shadow Authority Overview and Scrutiny Committee

Panel/Committee: Environment and Economy

Committee/Panel's main terms of reference: The Environment and Economy Overview and Scrutiny Panel covers BH Live; Economic Development; Parks and Open Spaces in relation to tourism and environmental issues including river bank erosion, flooding and land contamination; sport and recreation; Tourism; Environmental Sustainability; Planning and Transport and Technical Services.

Note: The Planning Policy Steering Group currently covers planning scrutiny.

Main topics recently considered:

- Transport Options
- East Cliff Lifts
- A338
- Tuckton and Iford Roundabout
- Green Credentials Report
- Wallisdown Road
- Sea Front Operations

Issues being monitored:

- East Cliff Lifts
- Millhams Recycling Centre
- Flood Advisory Group
- Christmas Trees
- Coastal Protection
- Tuckton and Iford Roundabouts
- Refresh of the South East Dorset Multi-Model Transport Study

Suggested areas for future scrutiny:

- The BCP Local Transport Plan
- Transforming Cities and Smart Cities
- Car Park Spaces
- Playground Strategy
- Local Plan
- Supplementary Planning Documents
- BCP Events Review Strategy
- BCP Green Credentials
- Destination (Tourism) Strategy and Branding
- Sea Front Capital Projects
- BCP Fleet Management
- BCP Waste Strategy
- Town Centre Vision
- Pedestrianised schemes
- Empty Shops

- The Cumulative impact of permitted developments on flooding
- The Street Work Permit Scheme

Suggested areas for Member training:

- General practical and policy session for each service unit
- Media Training

Headline Report to the Shadow Authority Overview and Scrutiny Committee

Panel/Committee: Bournemouth Health and Adult Social Care O&S Panel

Committee/Panel's main terms of reference:

The Health and Adult Social Care O&S Panel deals with the following areas of the Council's responsibility:-

- Public Health
- Adult Social Care
- Community Learning and Commissioning

The Panel considers a wide range of issues on the delivery of health services affecting the residents of Bournemouth. Because of the wide-ranging nature of its work, other Cabinet Members and Business Units may need to report to the Panel. It carries out the Council's overview and scrutiny functions under the Health and Social Care Act 2001 and 2012, the National Health Services Act 2006 and any relevant regulations made under those acts and under any subsequent legislation.

The Panel also establishes Joint Health Scrutiny Committees with neighbouring local authorities to consider cross cutting service changes.

Main topics recently considered:

- Adult Social Care Charging Structure.
- Dorset CCG Clinical Services Review – Joint Health Scrutiny.
- Public Health including the impact of alcohol on Bournemouth.
- Acquisition of a Care Home in Bournemouth.
- Dorset CCG Dementia Services Review.
- Dorset CCG New Integrated Care System.
- Older People Care Home Market across Bournemouth and Poole.
- Out of Hours/Emergency Duty Service.
- Expansion of publicly available defibrillators.

Issues being monitored:

- Out of Hours Service. Review in Autumn 2019.

- Adult Social Care Charging Structure. Review in Autumn 2019 to ascertain the impact of the increased charging.
- Public Health - Livewell Dorset Service.
- Dorset CCG Primary Care Transformation Programme.
- Adult Social Care Performance and Delayed Transfers of Care.
- Dorset CCG – Glucose Monitoring. Review in June 2019.
- Review Performance of Winter Pressure on funding. Spring 2019.
- Dorset CCG Clinical Services Review – Joint Health Scrutiny. Review position in June 2019
- Public Health including the impact of alcohol on Bournemouth.

Suggested areas for future scrutiny:

- Mosaic, including integration of Christchurch data. September 2019.
- Future of Adult Social Care funding as the Government develops plans.
- Better Care Fund arrangements post April 2019. Review of joint working.
- Tricuro. Autumn 2019.
- South Western Ambulance Service, including NHS 111.
- Dorset Care Record. Winter 2019.
- Corporate Wellness – Public Health

Suggested areas for Member training: (M for member of Health panel, A for all members)

- Carers. M
- Health watch. M
- Acronyms. M
- CSR. A
- Assistive technology. M
- Role of council in relation to health services, continuing healthcare. M

- How we buy and allocate care and how we work in the market. M
- Paying for care. A
- Public health role. A

Headline Report to the Shadow Authority Overview and Scrutiny Committee

Panel/Committee: Christchurch Council Scrutiny and Policy Overview Committee

Committee/Panel's main terms of reference: Terms of Reference

The Scrutiny and Policy Overview Committee will have the following roles and functions in terms of any matter which affects the Borough or its inhabitants:

Scrutiny Functions

- a. To review decisions or actions taken in connection with the discharge of the Council's functions
- b. Through the Call to Account process, scrutinise and review decisions made or actions taken in connection with the discharge of the policy committee decisions
- c. To call in, where necessary, decisions made but not yet implemented by policy committees
- d. To make referrals as required to full Council on Council matters or matters which affect the authority's area or their inhabitants
- e. To consider any matters referred by full Council
- f. To require information from and to make recommendations to partner authorities about performance in respect of the Local Enterprise Partnership
- g. To consider matters referred through the Councillor Call for Action
- h. For the purposes of the Police and Justice Act 2006 be designated as the Crime and Disorder Committee with the following remit:
 - To review or scrutinise decisions made, or action taken, in connection with the discharge by the responsible authorities of their crime and disorder functions
 - To make reports or recommendations to the responsible authority(s) with respect to the discharge of those functions

Policy Overview Functions

- a. Work within a work programme to support the Council's Corporate Plan and policy committees in the development of its budget and policy framework by in-depth analysis of policy issues
- b. To determine any areas required to improve outcomes subject to any action on Council functions which involve new or changes to existing policy or unallocated resource implications being referred to the policy committees. Any reports on matters outside of the Council's functions will be referred to the full Council.
- c. Conduct research and other consultation in the analysis of policy issues and possible options.
- d. Consider and recommend mechanisms to encourage and enhance community participation in the development of policy options.

- e. Question Members and Senior Officers about issues and proposals affecting their service areas.
- f. Carry out reviews on any issues referred to the Committee from the policy committees or the Joint Audit Committee.
- g. Liaise with other external organisations operating in the area, whether national, regional or local, to ensure that the interests of local people are enhanced by collaborative working

Main topics recently considered:

- Constitutional Changes/Review of Changes to the Scheme of Delegation
- Christchurch Local Plan Review – Overview of Procedure/Options for Consideration
- Update on Planning Pre-Application Charging
- Grounds Maintenance Standards Review
- Play in North Highcliffe and Walkford
- Red House Museum Funding Arrangements
- Police and Crime Panel / Community Safety and Criminal Justice Board Update
- Annual Report on Regulation of Investigatory Powers Act
- Establishing New Town and Neighbourhood Councils – Progress Report

Issues being monitored:

- Traffic Regulation Orders
- Pest Control Service

Suggested areas for future scrutiny:

- Traffic Regulation Orders
- Pest Control Service
- Revenue budgets
- Capital strategy
- Crime & disorder
- RIPA
- Hospital and GP surgeries
- Child & Adult service disaggregation from Dorset (ensure residents have a continued service at all levels)
- Parish Councils transfers of assets and SLAs

Suggested areas for Member training:

- None suggested

Headline Report to the Shadow Authority Overview and Scrutiny Committee

Panel/Committee: Business Improvement Overview and Scrutiny Committee (BoP)

Committee/Panel's main terms of reference:

To make recommendations to Cabinet or Council as appropriate in relation to issues arising from the following service areas and to reflect the Council's Corporate Strategy:

To act in the capacity of the primary scrutinizer of the Council's budget and Medium Term Financial Plan.

- Corporate Governance Issues (including the amendments to the Council's Constitution)
- Human Resources
- Financial Services and Estates
- Legal & Democratic Services
- ICT Services
- Corporate Strategy and Communications

Note: Stour Valley and Poole Partnership has its own Executive and Scrutiny Committees on which the Council is represented. The Overview and Scrutiny of issues relating to revenue and benefits is within the remit of this Committee.

Main topics recently considered:

- Local Government Reorganisation – A sub-committee was established for this topic which then looked at items to be considered by the BCP Joint Committee
- Vacancy Clearing Process – an information report
- Review of Planning Delegations – an update was made to the Poole Scheme
- Business Rates Revaluation Support Scheme – an amended scheme was considered to provide relief to smaller businesses in Poole
- Renegotiation of Lease on Poole Dolphin Centre – unlocked £25M of investment and development potential – leisure scheme, including cinema now approved by Planning Services as a direct result.
- Shared Working with Bournemouth
- Review of Community Asset Transfer Protocol – scheme was updated and simplified

Issues being monitored:

- None at present – A Meeting has not taken place since July 2018 and there are currently no items on the Forward Plan. This is primarily because a lot of business has been diverted to the relevant programme teams in relation to LGR and also to Shadow O&S Committee where appropriate.

Suggested areas for future scrutiny:

- Medium Term Financial Plan – this should be ongoing as part of the Budget setting process
- Corporate Property Asset Management Plan – bearing in mind that both Bournemouth and Poole have their own respective strategies, it is assumed that BCP will create a new strategy for the whole area.
- Monitoring of Scrutiny arrangements for BCP for 18-24 months – potential for a working group
- Provision and Management of Events across the conurbation i.e. charging for road closures, hire of open spaces, policies in relation to suppliers etc
- Review of policy around fire breaks for private properties, particularly concerning Canford Heath.
- Street scene policy.

Suggested areas for Member training:

- General training – Effective Scrutiny
- Scrutiny of Medium Term Financial Plans

Headline Report to the Shadow Authority Overview and Scrutiny Committee

Panel/Committee: Borough of Poole's People Overview and Scrutiny Committee (Children and Young People)

Committee/Panel's main terms of reference:

To make recommendations to Cabinet or Council as appropriate in relation to issues arising from the following service areas and to reflect the Council's Corporate Strategy:

- Children and Young People and Learning
- Children and Young People Social Care
- Public Health

This Committee has appointed to it certain statutory outside representatives, e.g. Diocesan Education Reps. The Committee also has had longstanding vacancies for Parent Governor Representatives. Continuing with these representatives, filling vacancies and ensuring better engagement would be beneficial. Also consideration given to engagement with Multi Academy Trusts.

The Committee has members of the United Kingdom Youth Parliament (UKYP) who sit on it. There will be an election for Poole and consideration needs to be given to their role in the new Council.

Members of the Committee take on Member Link roles – this would be very beneficial to continue.

Main topics recently considered:

- Childcare Sufficiency Plan 2018
- Monitoring progress on the Ofsted Inspection Plan
- LSCB Annual Report and Business Plan
- Key Stage Outcomes
- Emotional Wellbeing and Mental Health Services
- Child Sexual Exploitation
- School Admission Arrangements
- Children's Services Plan
- Raising Educational Standards Working Party

Issues being monitored/Annual Reports:

- Annual Report of the Independent Reviewing Officer
- Corporate Parenting Annual Report for Children in Care and Care Leavers
- Private Fostering Annual Report
- Complaints, Representations and Compliments Annual Report
- LSCB Annual Report

- Youth Justice Annual Plan
- Out of Hours Service
- Key Stage Outcomes
- Ofsted Inspection Plan – BoP Single Inspection Framework (published Nov 2017)
- UK Youth Parliament

Suggested areas for future scrutiny:

- Children's Safeguarding Partnership Working
- Multi agency progress in addressing child exploitation (including criminal exploitation and County Lines)
- Youth Services – open access and targeted

Suggested areas for Member training:

- Violence in adolescent relationships

Headline Report to the Shadow Authority Overview and Scrutiny Committee

Panel/Committee: BOP People Overview and Scrutiny (Health and Social Care) Committee

Committee/Panel's main terms of reference:

To make recommendations to Cabinet or Council as appropriate in relation to issues arising from the following service areas and to reflect the Council's Corporate Strategy:

- Statutory Health Overview and Scrutiny
- Adult Social Care Services
- Housing and Community Services

This Committee carries out Council's Overview and Scrutiny functions under the Health and Social Care Act 2001 and 2012, the National Health Services Act 2006 and any relevant regulations made under those Acts and under any subsequent legislation.

In accordance with the Health and Social Care Act 2012, the power of referral of a substantial variation(s) to the Secretary of State for Health, rests with this Committee (delegated by Council 18/11/14).

Main topics recently considered:

- Dorset Clinical Commissioning Group's Clinical Services Review
- Joint Health Scrutiny on Ambulance Service performance
- Hillborne School and Housing Masterplan
- Performance and investment in Adult Social Care Out of Hours Service
- Homelessness and Homelessness Reduction Act
- Impact of Public Space Protection Orders in Poole
- Strategic Options Review re Housing Management
- Performance of Tricuro
- Procurement and contracting for Care and Support at home contracts
- Delivery of Action Plan following Peer Review of Adult Social Care Assist Service
- Development of Figbury Lodge Residential and Nursing Home
- Care Home market Review

Issues being monitored/Annual Reports/Working parties:

- HRA, Rent Setting and Budget and Poole Housing Partnership Delivery Plan
- Local NHS Trust Quality Accounts
- Dorset Integrated Care System; Dorset Sustainability and Transformation Plan and Better Care Fund
- Healthwatch Dorset Annual Report
- Safeguarding Adults Board Annual Report and Business Plan

- Safer Poole Partnership Strategic Assessment; Priorities and performance
- Services and outcomes for Carers
- Performance and Customer Feedback (including complaints) for adult social care
- Fire safety in high-rise blocks

Suggested areas for future scrutiny:

- Development of future commissioning plans for BCP for adult social care in order to ensure a sustainable and high quality market (including the role of Tricuro)
- Scrutinising the multi-agency effectiveness of strategic plans and interventions to tackle exploitation of children and vulnerable adults
- Development of BCP Housing Strategy
- Further review of impact of the Homelessness Reduction Act and particularly how to respond to the ending of Central Government financial support
- Implementation and performance of the NHS Dorset Urgent Integrated Care Service
- Fire safety in high-rise blocks and the local implications of national recommendations arising from the Grenfell Tower Enquiry

Suggested areas for Member training:

- Ensure all members understand the Council's safeguarding responsibilities for children and adults

Headline Report to the Shadow Authority Overview and Scrutiny Committee

Panel/Committee: BOP Place Overview and Scrutiny Committee

Committee/Panel's main terms of reference:

To make recommendations to Cabinet or Council as appropriate in relation to issues arising from the following service areas and to reflect the Council's Corporate Strategy:

- Planning and Economic Development
- Transportation
- Environment
- Tourism and Town Centre
- Culture and Community Learning

This Committee carries out the Council Crime and Disorder Overview and Scrutiny functions under the Police and Justice Act 2006.

Main topics recently considered:

- Upton Country Park Annual Report
- Poole Park Development
- Walking and Cycling Delivery Plan
- Poole Business Improvement District ('Poole BID')
- Economic Development Action Plan
- Neighbourhood Planning Reviews
- Local Plan and LEP
- Gypsies and Travellers Strategy
- Tourism Strategy
- Poole Museum Strategy
- Public Library Review
- Skills and Learning – OFSTED report
- Car Parking and Car Parking Charges Review
- Child Sexual Exploitation ('CSE') - Place theme - Action Planning

Issues being monitored:

- Seafront Development Programme
- Poole Town Centre North Regeneration

Suggested areas for future scrutiny:

- Community Infrastructure Levy ('CIL') 123 List and Charging Schedule
- Street Scene Services

Suggested areas for Member training:

None